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1 **A Hotelling model for the circular economy including recycling,**

2 **substitution and waste accumulation**

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11

12 **Abstract**

13 *Non-renewable resources include a large variety of deposits that have been formed by geological*
14 *processes over millions of years. Although extraction of such resources provides benefits as*
15 *employment and economic revenues, it also contributes to negative environmental externalities*
16 *and it increases resource scarcity. An important policy question is how to optimally extract non-*
17 *renewable resource stocks over time while taking possible substitutes and recycling into account.*
18 *The present paper adds to the literature by developing a generic numerical optimisation model*
19 *that can be used to simulate non-renewable resource management regimes and the effects of*
20 *different policy instruments deployed at different stages of the resource's life cycle. By including*
21 *recycling and substitution, the model extends the seminal cake-eating Hotelling model that*
22 *dominates the non-renewable resource economics literature. In addition to being generically*
23 *designed, the model can accommodate for non-competitive market settings, interacting policy*
24 *instruments and environmental externalities at different stages of the material's life cycle. The*
25 *model's possibilities are illustrated by means of a numerical simulation example for the*
26 *extraction of sand.*

27 **Keywords**

28 Non-renewable resources, Hotelling, Recycling, Substitution, Dynamic Numerical Optimisation
29 Modelling

30 **1 Introduction**

31 Non-renewable resources include a large variety of mineral deposits from which metals, fossil
32 fuels and other processed minerals can be obtained. Although the extraction of these resources
33 provides local employment and revenues, it is usually accompanied by negative environmental
34 externalities. For example, quarrying sand and gravel can be noisy and dusty and traffic to the
35 mining pit can create disamenities for neighbours. Furthermore, the natural environment can
36 be damaged by biodiversity loss, run-off water, waste generation and visual pollution
37 (Eckermann et al., 2012). Along with these negative aspects is often a problem of scarcity. As
38 the crude forms of these non-renewable resources were created by long-term geological
39 processes, their rate of formation is so slow – in timescales relevant to humans – that they
40 should be labelled as non-renewable (Perman et al., 2011). In addition, the intensive use of these
41 resources that formed the basis of economic prosperity in many developed countries, and strict
42 demarcations of mining areas, causes remaining reserves to be limited and scarce (European
43 Commission, 2011a). The European Union has recognised that the current rate of extraction of
44 non-renewable resources is not sustainable and it has identified resource efficiency as one of
45 seven flagship projects to pursue in its Europe 2020 strategy (European Commission, 2011b).
46 This flagship initiative, which has the aim of creating frameworks for policies to support the shift
47 towards a more resource-efficient and low-carbon economy, raises the key policy question:
48 what is the optimal extraction path over time of a non-renewable resource in a circular
49 economy¹ setting?

50 There is no straightforward answer to this question because non-renewable resources are
51 heterogeneous and it is often unclear what policies should be undertaken in order to facilitate
52 the transition towards a resource-efficient economy. The prevailing view is that increasing

¹ See for example Ellen MacArthur Foundation (2015), Stahel (2016) or Van Acker et al. (2016) for attempts to define the concepts of circular economy and resource efficiency in more detail.

53 scarcity of non-renewable resources will be accompanied by a steady price increase that signals
54 scarcity to consumers and provides incentives for eco-innovations for substituting or limiting the
55 use of scarce materials. However, the incentives given by the price mechanism are often
56 fundamentally flawed when it comes to the reaction of private sectors. Private resource owners
57 are often more impatient than society as a whole, which leads to excessively fast exploitation.
58 In addition, market prices often reflect insufficiently environmental externality costs in the
59 absence of proper government regulation (Eyckmans and Dubois, 2014, Söderholm and Tilton,
60 2012). Based on these observations, implementing policy instruments to foster more
61 sustainable resource use is justified. Moreover, this is in accordance with the calls for 'true
62 pricing' by internalising external costs and with the green tax shift debate. At present, many
63 European Member States have not made a substantial shift from labour towards environmental
64 taxation, even though environmental taxes can be a step towards reflecting the full external and
65 social costs of resource extraction, utilisation and end-of-life practices (Bringezu, 2002; Wilts et
66 al., 2014). Along with steering behaviour, these taxes would help to reorientate public finances
67 away from labour taxation, which could benefit job creation and economic growth.

68 The discussion so far highlights the difficulty of identifying policies that trigger the transition
69 towards a resource-efficient, circular economy. The challenge is exacerbated by the lack of
70 appropriate methodologies that combine phenomena such as resource extraction,
71 environmental externalities, waste accumulation, recycling and substitution in a unified
72 framework. This paper intends to add to the existing literature by developing a generic
73 optimisation model that can be used to simulate non-renewable resource regimes and the
74 effects that different policy instruments can have within the material flow of a particular
75 substance. The generic optimisation model provides a tool for designing policies that foster the
76 transition towards a more resource-efficient economy, which can boost economic performance
77 while reducing resource use and negative environmental externalities.

78 Section two describes in detail the modelling framework. In the third section, numerical
79 simulations are presented, illustrating the capabilities of the modelling framework. A discussion
80 of the model's capabilities and limitations and of interesting future research topics is presented
81 in section four. Section five concludes the article with an overview of the most important
82 findings.

83

84 **2 Hotelling model with recycling**

85 Numerical models often serve as a bridge between theoretical models and analyses of real-
86 world policy questions. In addition, numerical optimisation problems are often used to quantify
87 the net effects of counteracting forces that theoretical models are unable to sign unambiguously
88 (Conrad, 1999; Epple and Londregan, 1993; Flakowski, 2004). Although such optimisation
89 problems are actually simplified representations of reality, they can provide generally applicable
90 and policy-relevant insights into how to foster resource efficiency by implementing an
91 appropriate mix of policy instruments. The basis of the model developed in this chapter lies with
92 the well-known Hotelling model (Hotelling, 1931). According to the Hotelling rule, the shadow
93 price of a non-renewable resource should increase at the rate of discount along the socially
94 optimal extraction path. This rising shadow price reflects the increasing opportunity cost as
95 remaining non-renewable resource reserves are consumed. Private profit maximising resource
96 owners interacting on a competitive commodity market will choose an extraction path that
97 coincides with the socially optimal one provided the private and social discount rates are equal
98 (Chermak and Patrick, 2002; Perloff, 2011).

99 Already in the 1970s, several theoretical models on resource extraction and recycling were
100 developed. In a study carried out by Smith (1972) for example, a rudimentary model was used
101 that emphasises only those elements essential to the recycling problem. Later, Lusky (1975)
102 developed an integrated model of conservation and recycling in a framework of a natural

103 resource cycle, and Hoel (1978) studied the optimal path of extraction and recycling under
104 various assumptions about the environmental effects of recycling and the assimilative capacity
105 of the environment. In addition to these theoretical models, also numerical simulation models
106 in the same spirit were published. In the study by Weikard and Seyhan (2009) for example, a
107 resource extraction model was built for a competitive fertilizer market including different
108 recycling options. Seyhan et al. (2012) also focused on the extraction and recycling of
109 Phosphorus, and developed a resource-specific model. Compared to these studies, our model
110 develops a comprehensive generic optimisation model that can be used to simulate non-
111 renewable resource regimes and effects of different policy instruments within the material flow
112 of a particular resource. Our model includes recycling, substitution and waste accumulation in a
113 unified framework, and is able to simulate different scenarios like non-competitive market
114 settings, first-best welfare maximisation scenarios, interacting policy instruments and
115 environmental externalities linked to different stages of the material flow.

116 **2.1 Economic actors in decentralised market model**

117 The model involves four different types of economic actors: (i) consumers, (ii) resource owners,
118 (iii) suppliers of substitute material and (iv) recyclers.

119 **2.1.1 Consumers**

120 We assume a large number of identical consumers. The representative consumer chooses to
121 consume an amount of non-renewable resources, Q_t , to maximise its utility while taking into
122 account its budget constraints. In the model, preferences for consumption are represented by
123 an increasing and strictly concave utility function $U(Q_t)$, so that $U' \geq 0$ and $U'' < 0$.
124 Furthermore, there is a numéraire good, v_t , the price of which is normalised to unity. Making
125 use of this numéraire good facilitates comparisons as all relative prices in the model can be
126 expressed in terms of this numéraire as a tradable economic commodity. It is further assumed
127 that the income of the consumers is exogenous and that no intertemporal savings or borrowing

128 take place. In the model, the exogenous income is denoted by \bar{y}_t and is strictly larger than zero.
 129 The price of the good is denoted by p_t , and can be supplemented with a consumption excise tax
 130 t_t^q . We assume there is a waste market where recycling companies try to acquire discarded
 131 consumption products for recycling the embedded material. In order to introduce this waste
 132 market we foresee the possibility that consumers are paid a price p_t^w for their end of life
 133 consumption products w_t . Note however that in the waste market equilibrium, this waste price
 134 can be negative meaning that the consumer would be charged a price for disposing waste
 135 instead of receiving money for handing over end of life products to the recyclers. In the section
 136 on recyclers we will discuss in detail the determinants of this equilibrium waste price. Combining
 137 all these elements provides the following constrained utility optimisation problem in period t :

$$138 \quad \max_{v_t, Q_t} v_t + U(Q_t) \quad s. t. \quad v_t + [p_t + t_t^q]Q_t - p_t^w w_t \leq \bar{y}_t \quad (1)$$

139 Assuming that consumption goods only lasts for one period², we can replace w_t by Q_t and the
 140 corresponding Lagrangian function of this consumer problem is given by:

$$141 \quad L(v_t, Q_t, \lambda_t) = v_t + U(Q_t) + \lambda_t[\bar{y}_t - v_t - [p_t + t_t^q - p_t^w]Q_t] \quad (2)$$

142 In equation (2), parameter λ_t represents the Lagrange multiplier of the consumer's budget
 143 constraint or marginal utility of extra income. Taking the derivative of the Lagrangian with
 144 respect to the numéraire good v_t , it follows directly that $\lambda_t = 1$. The relevant Karush-Kuhn-
 145 Tucker first-order conditions for a utility maximum, taking into account the non-negativity
 146 constraint in consumption Q_t , can be written as:

$$147 \quad U'(Q_t) - p_t - t_t^q + p_t^w \leq 0, \quad Q_t \geq 0, \quad [U'(Q_t) - p_t - t_t^q + p_t^w]Q_t = 0 \quad (3)$$

148 Basically, equation (3) says that in case of an interior solution $Q_t > 0$, consumers will buy
 149 consumption goods up to the point at which their marginal utility of consumption equals the full
 150 consumer price of the good. This consumer price consists of the purchasing price p_t ,

² More sophisticated ways of modelling the intertemporal link between consumption and ensuing waste are discussed in section 2.2.

151 supplemented with the consumption excise tax t_t^q , minus (plus) the waste price (charge) p_t^w . In
 152 case $U'(0) < p_t + t_t^q - p_t^w$, consumers will not buy as the price exceeds their maximum
 153 marginal willingness to pay. This formulation is very practical for functional forms of utility and
 154 demand functions that imply a choke-off price. When this choke-off price is reached, the
 155 quantity demanded falls to zero, meaning that demand is choked off at this price. The intuition
 156 for such a choke-off price is that people switch to a substitute consumption good if the market
 157 price exceeds the choke-off price. With regard to the numerical implementation of the demand
 158 for the consumption good, the standard implementation of the model uses a linear inverse
 159 demand curve but other functional forms can easily be implemented as well. Using the linear
 160 formulation for the demand function allows a straightforward interpretation of the choke-off
 161 price as the intercept of the inverse demand function with the price axis. Note that we we allow
 162 for the possibility that the intercept and the slope of the demand curve change over time; for
 163 instance, in order to reflect changes in real income, preferences or population over time. This
 164 gives following demand function:

$$165 \quad U'(Q_t) = a_t - b_t Q_t \quad (4)$$

166 The utility function necessary to calculate welfare and corresponding with this inverse demand
 167 function is given by the integral under the marginal utility function:

$$168 \quad U(Q_t) = \int_0^{Q_t} U'(x) dx = \int_0^{Q_t} [a_t - b_t x] dx = a_t Q_t - \frac{b_t}{2} Q_t^2 + \text{constant} \quad (5)$$

169 Assuming an interior solution $Q_t > 0$ and differentiating of the first-order equation (3) shows
 170 that, ceteris paribus, the utility maximizing consumption level Q_t decreases when the price p_t
 171 or excise tax rate t_t^q increases, and that it increases when the price of waste increases:

$$172 \quad U'' dQ_t = dp_t + dt_t^q - dp_t^w \implies \frac{dQ_t}{dt_t^q} = \frac{dQ_t}{dp_t} = \frac{1}{U''} < 0 \quad \text{and} \quad \frac{dQ_t}{dp_t^w} = \frac{-1}{U''} > 0 \quad (6)$$

173 **2.1.2 Mining companies**

174 A second type of economic actors are the resource owners. They extract the non-renewable
 175 resource as virgin material and sell it directly to the consumers. The quantity of virgin extraction
 176 by a representative resource owner is denoted by q_t^v . The total initial stock of this virgin material
 177 is given by S_0 and is assumed strictly positive. As this total stock is fixed, the model can be
 178 classified as a kind of cake-eating model of non-renewable resource depletion (Weikard and
 179 Seyhan, 2009). In each period, mining companies decrease the remaining stock by extracting
 180 virgin resources. At every moment in time, this remaining stock should be nonnegative. Using a
 181 linear demand function, it follows that virgin resource extraction will stop in finite time at period
 182 $t = T$ (see Conrad 1999). The marginal cost of virgin material production is assumed to be
 183 constant, i.e. independent of the quantity produced, at every point in time. We foresee however
 184 the possibility that the marginal production costs decreases over time as a result of technological
 185 progress³. In the model, this marginal production cost is represented by parameter c_t^v . Next to
 186 this cost parameter, we foresee the possibility of introducing a virgin material extraction tax τ_t^v .
 187 The related environmental motives for taxing resource extraction identified in the literature are:
 188 (i) to decrease the rate of extraction, (ii) to focus on all generated environmental externalities
 189 and (iii) to encourage the substitution of secondary and recycled materials for virgin material
 190 (Söderholm, 2011).
 191 The mining sector itself is modelled as a standard Hotelling non-renewable resource problem,
 192 with every mining company maximising its sum of future discounted profits. With $\delta_t = \frac{1}{[1+\rho]^t}$
 193 denoting the private discount factor and ρ the private discount rate, mine owners decide when
 194 to extract and sell the mined, non-renewable resources in order to maximise the present value
 195 of the resource. This gives rise to the following maximisation problem:

³ More sophisticated cost functions are easy to implement in the numerical model like costs that increase in the cumulative extraction of the non-renewable resource, see for example Conrad (1999).

$$196 \quad \max_{q_t^v (t=1,2,\dots,T)} \pi^v = \sum_{t=1}^T \delta_t [p_t - c_t^v - t_t^v] q_t^v \quad (7)$$

$$197 \quad \text{s.t.} \quad \left\{ \begin{array}{l} S_{t+1} - S_t = -q_t^v \quad \forall t = \{1, 2, \dots, T\}, \quad S_0 > 0 \\ S_t \geq 0 \quad \forall t = \{1, 2, \dots, T\} \\ q_t^v \geq 0 \quad \forall t = \{1, 2, \dots, T\} \end{array} \right.$$

200 The first restriction in maximization problem (7) is the equation of motion of the resource stock.

201 It states that the remaining resource stock at the beginning of period $t+1$ is equal to the

202 remaining stock at the beginning of previous period t , minus the virgin extraction that takes

203 place in period t . The second restriction ensures that the total supply of virgin material over time

204 does not exceed the initially available quantity S_0 . Writing the Lagrangian for this dynamic

205 program gives us:

$$206 \quad L = \pi^v = \sum_{t=1}^T \delta_t [p_t - c_t^v - t_t^v] q_t^v - \sum_{t=1}^T \delta_{t+1} \lambda_{t+1} [S_{t+1} - S_t + q_t^v] \quad (8)$$

207 In equation (8), the Lagrange multiplier of the resource stock's equation of motion was, without

208 loss of generality, multiplied by the discount factor δ_{t+1} in order to simplify calculations. Taking

209 into account the non-negativity constraints for the virgin material extraction rate (control

210 variable) and the remaining resource stock (state variable), the relevant Karush-Kuhn-Tucker

211 first-order conditions can be written as follows:

$$212 \quad \frac{\partial L}{\partial q_t^v} = \delta_t [p_t - c_t^v - t_t^v] - \delta_{t+1} \lambda_{t+1} \leq 0, \quad q_t^v \geq 0, \quad [\delta_t [p_t - c_t^v - t_t^v] - \delta_{t+1} \lambda_{t+1}] q_t^v = 0$$

$$213 \quad (9)$$

$$214 \quad \frac{\partial L}{\partial S_t} = \delta_{t+1} \lambda_{t+1} - \delta_t \lambda_t \leq 0, \quad S_t \geq 0, \quad [\delta_{t+1} \lambda_{t+1} - \delta_t \lambda_t] S_t = 0 \quad (10)$$

215 The first-order condition with respect to the state variable S_t can be rewritten as:

$$216 \quad \lambda_{t+1} - \lambda_t - \lambda_t \rho \leq 0, \quad S_t \geq 0, \quad [\lambda_{t+1} - \lambda_t - \rho \lambda_t] S_t = 0 \quad (11)$$

217 Similarly, the first-order condition with respect to the control variable q_t^v can be rearranged:

$$218 \quad p_t - c_t^v - t_t^v - \lambda_t \leq 0, \quad q_t^v \geq 0, \quad [p_t - c_t^v - t_t^v - \lambda_t] q_t^v = 0 \quad (12)$$

219 In these equations, parameter λ_t represents the shadow price of the resource. Assuming an
 220 interior solution, the latter two equations can be combined yielding the well-known Hotelling
 221 rule for the optimal extraction of a non-renewable resource:

$$222 \quad \frac{\lambda_{t+1}-\lambda_t}{\lambda_t} = \rho \Leftrightarrow \frac{[p_{t+1}-c_{t+1}^v-t_{t+1}^v]-[p_t-c_t^v-t_t^v]}{[p_t-c_t^v-t_t^v]} = \rho \quad (13)$$

223 Equation (13) shows that, along an optimal extraction path, the shadow price of the non-
 224 renewable resource increases at the rate of discount ρ . In other words, the discounted net price
 225 of this non-renewable resource is constant along the efficient resource extraction path. By
 226 formulating the Hotelling rule in this way, it can be seen that the Hotelling rule is actually a
 227 special case of a general asset-efficiency condition. In particular, this condition states that the
 228 present value of any efficiently managed asset should be constant over time.

229 **2.1.3 Substitute suppliers**

230 A third type of economic actors are the suppliers of the substitute. This substitute material can
 231 be for example imported material from abroad. Substitution will take place when the price of
 232 the non-renewable virgin resource rises to such level that it makes alternative sources of supply
 233 economically more attractive. Would a substitute come to the market, its full price would
 234 function as a choke-off price, at which a switch is made from virgin to substitute material. The
 235 quantity of the substitute is represented by variable q_t^s . We assume that this substitute material
 236 can be imported at a fixed cost c_t^s And that its supply is perfectly elastic. Next to this cost
 237 parameter, we foresee the possibility that authorities levy an import duty t_t^s on the material.
 238 The supply schedule of the substitute material is given by the following Karush-Kuhn-Tucker
 239 first-order condition:

$$240 \quad p_t - c_t^s - t_t^s \leq 0, \quad q_t^s \geq 0, \quad [p_t - c_t^s - t_t^s]q_t^s = 0 \quad (14)$$

241 This condition implies that if the substitute material comes onto the market $q_t^s > \mathbf{0}$, it holds that
 242 $p_t = c_t^s + t_t^s$. Otherwise, if the price is lower than the sum of import costs and duties $p_t < c_t^s +$
 243 t_t^s , the substitute material will not come to the market and $q_t^s = \mathbf{0}$.

244 **2.1.4 Recyclers**

245 Apart from virgin and substitute material, we also consider recyclers that process end-of-life
 246 waste with the intention of producing recycled material that can compete with virgin material.
 247 We assume that there is a market for waste, i.e. discarded end-of-life consumer goods, where
 248 the recycler can source waste from consumers for processing in its recycling facility.
 249 Furthermore, we assume that there is no free disposal of waste in terms of illegal dumping or
 250 street litter and that there is no retention of waste with consumers⁴. In processing the waste,
 251 represented by variable w_t , a representative recycler chooses its recycling effort β_t as to
 252 maximise profits. As β_t represents the share of material that is extracted from the waste, its
 253 value lies in the range [0,1]. The revenue of the recyclers consists of proceeds from selling
 254 recycled material at price p_t . At the same time, the recyclers bear different costs. In the model
 255 we assume that recycling has an increasing and convex cost function $r(\beta_t)$, so that $r' \geq \mathbf{0}$ and
 256 $r'' > \mathbf{0}$, with r representing the recycling unit cost that is an increasing and strictly convex
 257 function of recycling effort β_t . The non-recyclable fraction is disposed of at a price p_t^d per unit.
 258 This parameter includes the gate fee that is charged at the landfill and a possible landfill or
 259 disposal tax. Together with the extraction tax, the tax on waste disposal could provide strong
 260 incentives to employ recycled materials rather than to extract virgin materials (Ecotec, 2001;
 261 Söderholm, 2011). Finally, we allow for the possibility that recyclers are taxed (or subsidized) on

⁴ If illegal waste disposal is possible, full pass through of external costs is typically impossible and second-best levels of environmental taxation have to be considered. Illegal behaviour at the consumer side is not the focus of our paper and we refer interested reader to Fullerton and Kinnaman (1995) for a formal analysis of illegal waste disposal and recycling.

262 their recycling activities at rate t_t^r per unit of waste they process. Summarising, a representative
 263 recycler solves the following profit maximisation problem:

$$264 \quad \max_{\beta_t} \pi_t^r = \{p_t \beta_t w_t - p_t^w w_t - r(\beta_t) w_t - [1 - \beta_t] w_t p_t^d - t_t^r w_t\} \quad (15)$$

265 Taking the derivative of this equation with respect to recycling effort β_t gives rise to the
 266 following first-order condition:

$$267 \quad p_t - r'(\beta_t) + p_t^d = 0 \quad (16)$$

268 In a competitive recycling market, the marginal cost of recycling, $r'(\beta_t)$ should be equal to the
 269 price of the virgin resource plus the full cost of landfilling. Every extra percent of recycling
 270 generates an extra unit of recycled material and avoids a unit of residuals that are sent to the
 271 landfill. Note that we assume here that recycled material is of equal quality as virgin material
 272 (perfect substitutes) such that they can command the same price in the material's market. In
 273 the model, it is assumed that $r(\mathbf{0}) = \mathbf{0}$, $r'(\mathbf{0}) = \mathbf{0}$ and that the limit of $r'(\beta_t)$ tends to plus
 274 infinity when β_t approaches one⁵. This ensures the existence of an interior solution if $p_t + p_t^d$
 275 is strictly larger than zero. Totally differentiating equation (16) yields:

$$276 \quad r'' d\beta_t = dp_t + dp_t^d \implies \frac{d\beta_t}{dp_t} = \frac{dp_t^d}{dp_t^d} = \frac{1}{r''} > 0 \quad (17)$$

277 This equation reveals intuitive ceteris paribus comparative statics results: the higher the price
 278 of material (assuming the waste disposal price remaining the same), the higher the recycling
 279 effort chosen by a profit-maximising recycling firm. Similarly, the higher the price of disposal of
 280 recycling residues, the higher the recycling effort chosen by the recyclers for a given material
 281 price. These increasing recycling efforts reduce the pressure on demand for virgin materials,
 282 help to reuse valuable materials that would otherwise be wasted, and reduce energy
 283 consumption and greenhouse gas emissions from extraction and processing (European

⁵ For the recycling unit cost function we use as functional form $r(\beta_t) = [-g_t][[1 - \beta_t]\log(1 - \beta_t) + \beta_t]$ with parameter $g_t < 0$. The resulting marginal cost function is given by $r'(\beta_t) = g_t \log(1 - \beta_t)$. This functional form satisfies all the limit conditions assumed in the theoretical model.

284 Commission, 2011; Pittel et al., 2010). Note that the waste price p_t^w and tax (or subsidy) on
 285 recycling activities t_t^r does not impact the recycling effort β_t because the recycler pays the
 286 consumer and the recycling tax per unit of waste, not per unit of recyclable content of the waste.
 287 The existence of an interior solution for the recycling effort does not, however, guarantee
 288 positive profits for the recycler. In the long run, it is clear that recycler cannot make losses in
 289 equilibrium. At the same time, strictly positive profits would lead to entry of new recyclers
 290 eroding profit margins for all recyclers. Therefore, the following zero-profit condition is included
 291 to ensure a long-term competitive recycling market equilibrium:

$$292 \quad p_t^w = p_t \beta_t - r(\beta_t) - [1 - \beta_t] p_t^d - t_t^r \quad (18)$$

293 This condition ensure that the recycler makes zero profits and at the same time it gives an
 294 explicit expression for the market clearing price for waste material. In line with intuiting, the
 295 waste price p_t^w will be low if recycled material has low market value p_t , if recycling unit costs
 296 $r(\beta_t)$ are high and if landfill costs p_t^d and the recycling tax rate t_t^r are high. Note that the waste
 297 price can even become negative, and hence it becomes a waste charge for the consumer, if
 298 landfill and recycling costs and taxes would be very high compared to price of the material. In
 299 case no recycling would take place (i.e. $\beta_t = 0$), the waste price equals the landfill charge $p_t^w =$
 300 $-p_t^d$ and is passed on completely to the consumer.

301 Finally, the amount of recycled material that is supplied the material's market is given by:

$$302 \quad q_t^r = \beta_t w_t \quad (19)$$

303 **2.2 Market equilibrium, material balance and environmental externalities**

304 With all of the aforementioned equations in mind, we can formulate the market equilibrium for
 305 both the material, consumer good and recycling markets. For the consumer good market,
 306 consumer demand should equal supply in every period:

$$307 \quad Q_t = q_t \quad \forall t = 1, 2, \dots, T \quad (20)$$

308 For the materials market, total material demand should equal total supply, which consists of the
 309 virgin, substitute and recycled materials that are all assumed to be perfect substitutes:

$$310 \quad \mathbf{q}_t = \mathbf{q}_t^v + \mathbf{q}_t^s + \mathbf{q}_t^r \quad \forall t = 1, 2, \dots, T \quad (21)$$

311 Finally, we must specify the flow of material throughout the life cycle of the consumption good.

312 It is assumed that material quality does not deteriorate with recycling, so recycled material can
 313 be used in the production of new consumption goods, which in turn can be recycled again
 314 without incurring quality losses. With regard to the relationship between past consumption and
 315 waste generation, the model can be set up in different ways. A first possible way is to assume
 316 that goods are not durable and give rise to waste immediately after consumption, with $\mathbf{w}_t = \mathbf{q}_t$.

317 Packaging of fast moving consumer goods (fruit, vegetable, dairy products) could be an example
 318 of this. Alternatively, we can assume that consumption goods only last for one period; this would
 319 imply that $\mathbf{w}_t = \mathbf{q}_{t-1}$. A more general approach is to assume that,

$$320 \quad \mathbf{w}_t = \sum_{\tau=1}^{t-1} \phi_{\tau} \mathbf{q}_{t-\tau} \quad \forall t = 1, 2, \dots, T \quad (22)$$

321 In equation (22), parameter ϕ_{τ} represents the breakdown probabilities, which should sum up
 322 to one: $\sum_{\tau=1}^T \phi_{\tau} = \mathbf{1}$. This approach is sometimes called the residence time or population
 323 balance model (Müller et al., 2014) and different statistical density functions can be used to
 324 model the lifetime of the consumption good, like the commonly used bathtub curve for example.

325 Still another option is to set up a relationship between waste and past consumption using a so-
 326 called 'in use stock' (IUS) or accumulation relationship. In this case, the evolution of the IUS
 327 would be modelled as:

$$328 \quad \mathbf{IUS}_{t+1} = \mathbf{IUS}_t + \mathbf{q}_t - \mathbf{w}_t \quad \forall t = 1, 2, \dots, T \quad (23)$$

329 As can be seen in equation (23), the function is recursive and the IUS in period t consists of all
 330 material supplied to the market up to and including period t (inflow). As waste is extracted from
 331 the material flow for the purpose of recycling, the corresponding waste volume is deducted from
 332 the \mathbf{IUS}_t (outflow). Top-down and bottom-up approaches are both used in the literature to

333 quantify the inflow and outflow of material contained in the IUS (Müller et al., 2014). With
 334 regard to the waste fraction that becomes available for recycling, it can then be assumed that a
 335 particular percentage α of the IUS becomes available for recycling:

$$336 \quad \mathbf{w}_t = \alpha \mathbf{IUS}_t \quad (24)$$

337 When the consumption good is a durable good (i.e. a good that lasts for at least two periods of
 338 time), the quantity \mathbf{q}_t is to be interpreted as the services the durable good provides to the
 339 consumer. Its price \mathbf{p}_t is to be interpreted as a rental price for this annual service. This
 340 reinterpretation of the model for the consumer would not change the formulas. At the same
 341 time however, the production side of the model has to be modified to better capture the link
 342 between consumption of services of the durable good, the material embodied in the durable
 343 good and its lifetime. An easy way to do this would be to assume that the durable good has a
 344 lifetime of l years and that therefore, it takes \mathbf{Q}_t/l units of material to provide one unit of service
 345 for a year of the consumption good.

346 As shown in equation (15), only part of the waste that is processed by the recycling plants gets
 347 recycled, and the remaining residue is sent to the landfill. Therefore, in the model the volume in
 348 the landfills increases according to the following equation:

$$349 \quad \mathbf{LF}_{t+1} = \mathbf{LF}_t + [\mathbf{1} - \beta_t] \mathbf{w}_t \quad \forall t = 1, 2, \dots, T \quad (25)$$

350 In equation (25), parameter \mathbf{LF}_t represents the cumulative amount of waste that has been
 351 landfilled up to period t . We assume in the numerical example in section 3 that landfill capacity
 352 is large enough to accommodate the recycling residues. However, the modelling framework can
 353 easily be extended to incorporate a landfill capacity constraint $\mathbf{LF}_t \leq \overline{\mathbf{LF}} \quad \forall t = 1, 2, \dots, T$.

354 Finally, environmental externalities can be linked to different stages of the material flow like the
 355 virgin material extraction (\mathbf{q}_t^v), the recycling process (\mathbf{q}_t^r) or production of substitute material
 356 (\mathbf{q}_t^s). In addition to flow pollution problems, stock pollution problems can also be modelled; for
 357 example, landfills (\mathbf{LF}_t) causing negative environmental externalities. The framework can also

358 accommodate externalities linked to the use phase of the consumption good (Q_t). In general,
 359 we write the environmental externalities as follows:

$$360 \quad EXT_t = \varepsilon^v q_t^v + \varepsilon^r q_t^r + \varepsilon^s q_t^s + \varepsilon^{LF} LF_t + \varepsilon^Q Q_t \quad (26)$$

361 **2.3 Monopolist mine owner**

362 In section 2.1, the mining companies or resource owners, recyclers and producers of the
 363 substitute material were all assumed to operate in a competitive, decentralised market setting.
 364 However, for the mining of virgin material in particular, it is often difficult to maintain the
 365 assumption of competitive market behaviour given the high level of market concentration.
 366 Therefore, it would be interesting to analyse alternative market structures, in particular
 367 monopolistic virgin resource owners. A monopolistic mine owner faces a more complex
 368 optimisation problem. First of all, like any monopolist, it can influence the instantaneous
 369 equilibrium market price by altering its supply. However, the virgin material residual demand is
 370 defined as total market demand minus the demand served by recycled and substitute material.
 371 The output choice of the monopolist virgin material supplier influences the material's price,
 372 which will also have an effect on recycling efforts being made and substitute material supply
 373 possibly. Secondly, a forward-looking monopolist must take into account the impact that its
 374 current supply of virgin material has on the availability of waste that forms the input for the
 375 recycling industry in subsequent periods. Because derivation of explicit first-order conditions for
 376 this scenario is complicated,⁶ we programmed an explicit maximisation problem to solve the
 377 monopolist's profit maximisation problem, taking into account the supply behaviour of
 378 substitute material producers and recyclers, both immediately and in the future. Hence, the
 379 profits of the mine owner are defined as the sum of the discounted profit flows:

⁶ See Swan (1980) for an interesting theoretical model of a monopolist anticipating future recycling of its material. Note, however, that this is not a Hotelling-type model but instead focusses on steady-state solutions in the absence of exhaustibility constraints.

$$380 \quad \max_{q_t (t=1,2,\dots,T)} \pi^v = \left\{ \sum_{t=1}^T \delta_t [P(Q_t) - c_t^v - t_t^v] q_t^v \right\} \quad (27)$$

381 In equation (27), parameter δ_t still represents the private discount factor. This discount factor
 382 might be different from the social discount factor that is used in the first-best welfare scenario
 383 below. As the monopolist takes into account the fact that part of the total supply comes from
 384 the recycled and substitute material suppliers, the first-order conditions of these alternative
 385 suppliers are included in the model as constraints.

386 **2.4 First-best welfare optimisation**

387 Apart from the market scenarios defined above, we also consider a welfare optimisation
 388 scenario. In order to be able to formulate the first-best welfare optimisation problem, we must
 389 first define the social welfare function. In the model, social welfare is defined as the sum of
 390 utility minus the production costs of the virgin, substitute and recycled material suppliers and
 391 the cost of all environmental externalities during the entire lifetime of the good. Taxes and
 392 subsidies are left out of this equation, as these are just redistributions of income and profits.
 393 This gives us following equation, with variable W representing welfare:

$$394 \quad W = \sum_{t=1}^T \tilde{\delta}_t [U_t - c_t^v q_t^v - c_t^s q_t^s - r(\beta_t) w_t - EXT_t] \quad (28)$$

395 Note that in equation (28), a social discount factor ($\tilde{\delta}_t$) is used instead of the private discount
 396 factor δ_t . In practice, companies often employ a higher discount rate than social planners
 397 because they account for risk and are under pressure from their investors to deliver short-term
 398 returns (Jagannathan et al., 2016). According to the Hotelling rule, the higher discount rate
 399 implies a more rapid exhaustion of a non-renewable resource stock, leaving less for future
 400 generations. In turn, this implies that remaining resource stocks are exploited at a faster rate
 401 than is desirable from a social welfare point of view.

402 In addition to the social discount factor, equation (28) takes into account externalities that arise
 403 at different stages of the materials' life cycle (virgin material extraction, recycling, landfilling).

404 These externalities are represented by parameter EXT_t and were defined in expression (26)
405 above.

406

407 **3 Illustrative simulations**

408 In order to illustrate the generic applicability of the model, this chapter elaborates on a
409 numerical example and shows typical outcomes and results that can be generated based on the
410 theoretical underpinnings presented in the previous chapter.

411 **3.1 Case description**

412 The input parameters used in this chapter are based on a realistic case in which a non-renewable
413 resource is extracted and used in the production of a consumption good. To make the
414 descriptions more clear and intelligible, we refer to this non-renewable resource as sand.

415 Given knowledge of the different equations presented in section 2, together with the different
416 case input parameters shown in Appendix A, it is possible to obtain example results with respect
417 to initial, interim and final market prices; shadow prices; recycling efforts; and supplied volumes
418 of virgin, substitute and recycled sand. The time period of reserve exhaustion T is unknown and
419 is treated as an endogenous variable. For the illustrative simulations we chose to consider only
420 one externality which is linked to the stock of all landfilled material because policy interventions
421 are typically more complex in the case of stock externalities compared to the case of flow
422 externalities linked to annual production or consumption rates. To resolve the optimisation
423 problems, GAMS modelling software⁷ was used, in line with previous studies (Caplan, 2004;
424 Conrad, 1999; Flakowski, 2004). For this GAMS implementation, a mixed complementarity
425 program (MCP) format was adopted to accommodate for the non-negativity restrictions in the
426 consumers', virgin and substitute material producers' maximization problems. By using first-

⁷ General Algebraic Modeling System, see <https://www.gams.com> for details.

427 order conditions to set up the model, the main advantage of this kind of formulation lies in its
 428 flexibility and speed in solving complex economic models⁸.

429 **3.2 Simulation results: reference case (R)**

430 Figure 1 shows the evolution over time of the consumer price for three different scenarios:
 431 perfectly competitive markets (competition), monopoly in virgin material production
 432 (monopoly) and first-best welfare optimum (first best). The consumer price is the net price the
 433 consumer faces, i.e. the resource price plus consumption tax minus the waste price: $p_t + t_t^q -$
 434 p_t^w . In the competitive scenario (dashed line), the consumer price of sand increases from
 435 5.45 euro/ton to 12 euro/ton, which is equal to the choke-off price level. Figure 2 shows the
 436 evolution of the market price p_t which is the price the producer of the virgin material and the
 437 recyclers receive when they sell material. As we assumed in the simulations that the marginal
 438 cost of mining sand is constant, the market price in the competitive scenario follows the
 439 Hotelling rule. The shadow price $\lambda_t = p_t - c_t^v - t_t^v$ increasing over time at the assumed private
 440 rate of discount of 3%. It takes 57 periods before the virgin sand reserve is completely
 441 exhausted. In the first-best welfare optimal scenario however, the optimal time of depletion of
 442 the resource is 71 periods. The difference with the competitive market outcome is due to the
 443 fact that we assumed an externality cost of 0.10 euro per ton caused by the accumulation of
 444 material in the landfill. This externality raises the social cost of sand extraction and therefore
 445 calls for a slower welfare optimal production rate compared to the competitive market scenario
 446 without taxes.

447 Looking at the monopoly scenario (dotted line), the figures demonstrate that the monopolist
 448 will restrict output, resulting in a market and consumer price that is initially higher than in the
 449 competitive market scenario. However, the rate of price increase is slower which leads to a
 450 substantial increase in the time horizon over which the sand is extracted. In the monopoly

⁸ The GAMS code used for our simulations is available from the authors upon request.

451 scenario it takes 91 periods to fully deplete the initial virgin sand reserve. Although the
 452 monopolist mitigates the scarcity issue, it is important to realise that market power may lead to
 453 substantive welfare losses. This is confirmed by the welfare figures shown in Table 1 below.
 454 Monopoly leads to the worst welfare outcome in our illustrative simulation because the welfare
 455 losses of monopoly supply behaviour are higher than the welfare gain from postponing the date
 456 of exhaustion. Note also that the monopolist is capable of claiming a much larger share of the
 457 total welfare. Compared to the competitive market scenario, profits of the virgin material
 458 producer are more than 20% higher and the consumer surplus is almost 50% lower.

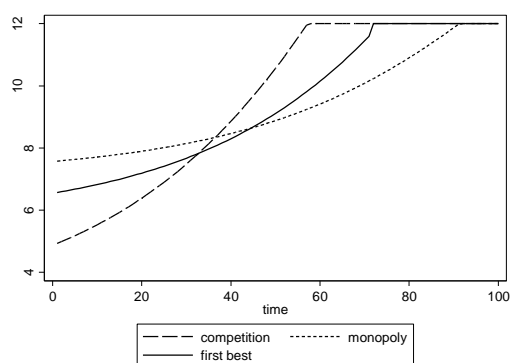


Figure 1: Consumer price evolution

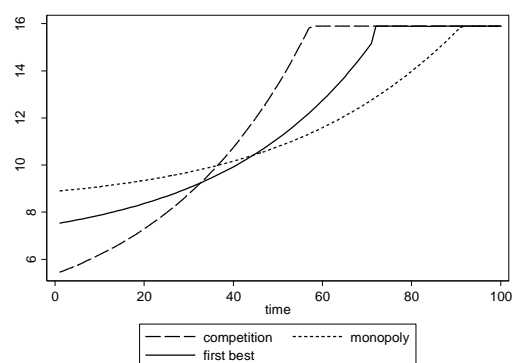


Figure 2: Market price evolution

459

460 Figures 3 shows the evolution over time of the supply of virgin material q_t^v . The corresponding
 461 evolution of the remaining stock of virgin material S_t is depicted in Figure 4. As predicted by the
 462 Hotelling rule, the supply of virgin material decreases over time and reaches zero after 57 period
 463 in the competitive market scenario. In contrast, the monopolist spreads its extraction activities
 464 more over time deferring the time of exhaustion of the virgin sand reserve until period 91. The
 465 first best welfare optimal extraction path of virgin material lies in between the competitive and
 466 monopoly path. Finally, note that the supply of substitute material (not shown) is zero in this
 467 simulation. This is a consequence of the fact that, in this particular model simulation, the cost of
 468 supplying substitute material is higher than the choke-off price (50 euro per ton versus 12 euro

469 per ton). As a result, the substitute never comes into the market, also not after exhaustion of
 470 the domestic reserves of virgin sand.

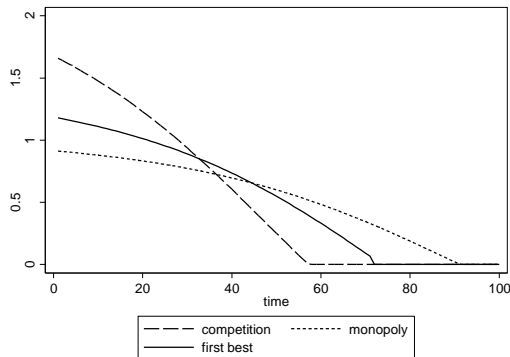


Figure 3: Evolution of supply of virgin material

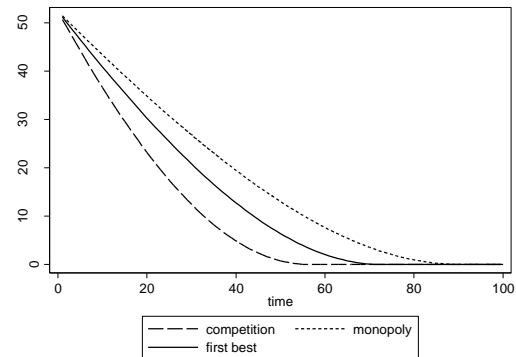


Figure 4: Evolution of remaining stock of virgin material

471

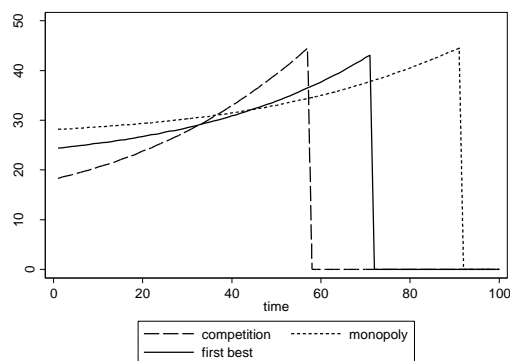


Figure 5: recycling rate

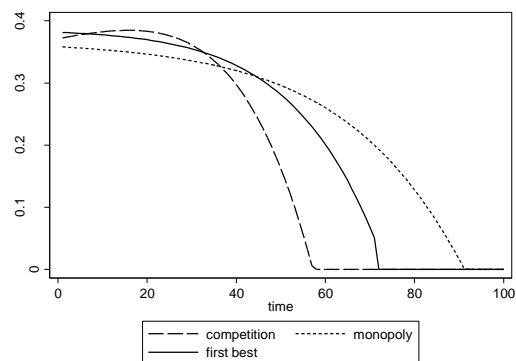


Figure 6: quantity recycled material

472

473 Figure 5 shows the evolution over time of the recycling efforts β_t that the price-taking recyclers
 474 choose to maximise their profits. Recall from first-order condition (16) that the recycling effort
 475 is driven by the market price of the material p_t . Hence, the evolution of recycling efforts and the
 476 ranking over scenario's is the same as in Figure 2. The highest recycling rate of 44.6% is reached
 477 as the market price reaches its maximum of 15.89 euro per ton. As Figure 5 shows, the monopoly
 478 scenario generates the highest recycling efforts initially. This might seem counter intuitive as
 479 recycled material competes with virgin material and one would think the monopolist would try
 480 to limit recycling efforts in order to protect its dominant market position. However, as recycling
 481 efforts are driven by the market price of material, the monopolist has to balance two

482 counteracting forces. On the one hand the monopolist wants to increase the market price to
483 enjoy higher revenue. But on the other hand, higher market prices lead to more recycling and
484 erosion of the monopolist's market power. Figure 6 shows the evolution of the quantity of
485 recycled material coming to the market, i.e. $q_t^r = \beta_t w_t$. It shows that initially, the monopoly
486 supply of recycled material is lower than in the competitive and in the first best scenario in spite
487 of the higher recycling effort. This is due to the lower amount of virgin material, and hence
488 waste, that becomes available for recycling under monopoly. Eventually however, more recycled
489 material is produced in the monopoly scenario compared to the other scenario's. The surface
490 under the recycled material supply curve in monopoly is higher than under the competitive and
491 first best scenario.

492 Table 1 summarises some key numbers that characterize the base case simulation. As expected,
493 total discounted welfare is highest in the first best scenario and total discounted profits of the
494 virgin material producer are highest in the monopoly scenario. Table 1 also confirms that the
495 total sum of recycled material is highest in the monopoly scenario (recall Figure 6). Perhaps
496 surprising, total discounted externality costs are lowest in the monopoly scenario. In our
497 reference case simulation, we only considered an externality linked to the landfill. In the end, all
498 scenarios lead to the same quantity of landfilled material. Because of material balance, all virgin
499 material eventually ends up in the landfill but the time path is different because of the
500 differences in extraction rate and recycling in the different scenarios. The reason that the
501 monopoly scenario leads to the lowest discounted externality costs is due to the fact that it is
502 also the scenario with the slowest accumulation rate of the landfill. The externality costs are
503 increasing more slowly and because of the discounting, the later time periods add relatively less
504 to the sum of discounted externality costs.

505 **Table 1:** Key statistics reference case simulation (R)

variable	Competition	Monopoly	First best
T (periods)	57	91	71
$\sum q_t^v$ (10^6 ton)	52.324	52.324	52.324
$\sum q_t^r$ (10^6 ton)	17.507	24.274	21.401
$\sum q_t^s$ (10^6 ton)	0	0	0
$\sum q_t$ (10^6 ton)	69.831	76.598	73.725
Total discounted consumer surplus ⁹ (10^6 euro)	120.483	66.891	88.240
Total discounted profits virgin material producer (10^6 euro)	128.050	157.255	152.051
Total discounted externality costs (10^6 euro)	100.479	72.568	85.022
Total discounted welfare ¹⁰ (10^6 euro)	148.054	151.577	155.270

506 Consumer surplus, virgin material producer's profits, externality costs and welfare are calculated over the
507 full time horizon of 100 years and are discounted using the social rate of discount.
508

509 **3.3 Simulation results: sensitivity analyses**

510 We now present four variations on the parameters of the reference simulation. We first consider
511 a scenario with lower costs of substitute material. A second sensitivity analysis introduces a gap
512 between the private and social discount rate. The third sensitivity considers a tax on disposal of
513 recycling residues, in other words a landfill tax. In the fourth and last sensitivity analysis we
514 consider a revenue neutral combination of a tax on virgin material extraction with a subsidy for
515 recycling.

516 ***Sensitivity analysis 1: lower cost of substitute material (S1).***

517 In the reference scenario, substitute material does not come to the market because the cost of
518 supplying it is higher than the choke-off price. In terms of the competitive scenario, this situation
519 is represented in Figure 7. The light grey area represents the amount of virgin sand extraction
520 and the darker grey area represents the amount of recycled material. After 57 periods no sand

⁹ Consumer surplus in period t is the difference between utility and the expenditure of the consumer: $U(Q_t) - [p_t + t_t^q]Q_t + p_t^w w_t$. The discounted sum of this consumer surpluses over the entire time horizon is reported in the table.

¹⁰ Note that total welfare is always equal to the sum of consumer surplus, producers' profits (which are zero for the producers of the substitute material and for the recyclers because we assume perfect competition in these sectors), externality costs and government tax revenues (if relevant).

521 comes to the market anymore because there is no waste to be recycled and because the
 522 substitute is too expensive compared to the marginal willingness to pay of the consumers.

523 Figure 8 depicts the sensitivity scenario S1 with lower substitute material marginal production
 524 costs of 10 euro ton. In that scenario, the material price hits 10 euro per ton in period 41 after
 525 which the substitute supply takes over the market. When the substitute comes onto the market,
 526 its marginal production cost acts as a new choke-off price resulting in a switch in supply from
 527 virgin to substitute material. The virgin material reserve is completely exhausted by that time
 528 (see Table 2).

529

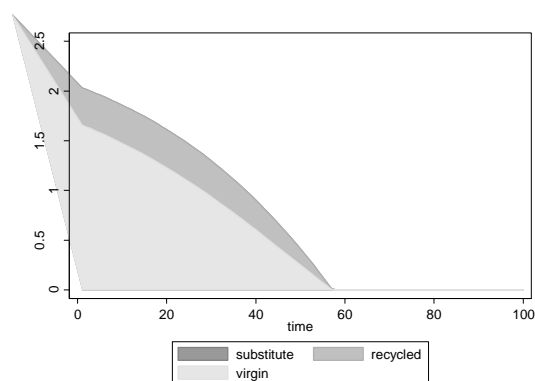


Figure 7: quantities of materials in competition scenario (R)

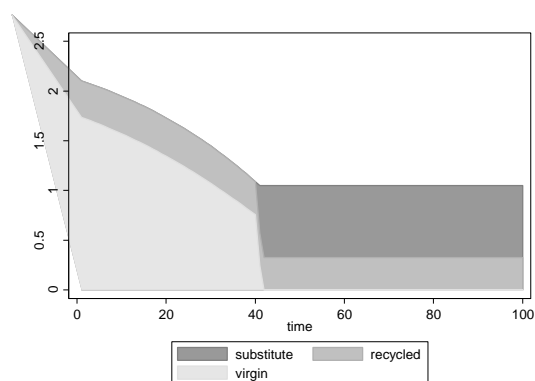


Figure 8: quantities of materials in competition scenario (S 1)

530

531 Table 2 shows how the simulation results change when the substitute material makes it to the
 532 market. Compared to the reference scenario, substantially higher amounts of material are
 533 produced and consumed. To a large extent, this is the result of the steady influx of the substitute
 534 material in the long run. Whereas no sand was consumed after exhausting domestic reserves in
 535 the reference scenario, a new and seemingly unlimited source of substitute material serves the
 536 market after exhaustion of domestic virgin reserves. Note that the difference in discounted
 537 externality costs is not so pronounced between the reference and the sensitivity scenario. This
 538 is at first sight surprising as much more material is consumed which eventually ends up in the

539 landfill. As this effect is only playing in the very long run, the difference in externality cost is
 540 strongly diminished because of the discounting formula.

541

542 **Table 2:** Key statistics sensitivity scenario S1

variable	Competition	Monopoly	First best
T (periods)	41	69	61
$\sum q_t^v$ (10^6 ton)	52.324	52.324	52.324
$\sum q_t^r$ (10^6 ton)	34.451	33.207	30.965
$\sum q_t^s$ (10^6 ton)	43.125	23.467	19.846
$\sum q_t$ (10^6 ton)	129.899	108.997	103.135
Total discounted consumer surplus (10^6 euro)	149.965	74.200	95.026
Total discounted profits virgin material producer (10^6 euro)	112.282	155.093	150.134
Total discounted externality costs (10^6 euro)	118.856	76.051	89.300
Total discounted welfare (10^6 euro)	143.391	153.242	158.683

543 Consumer surplus, virgin material producer's profits, externality costs and welfare are calculated over the
 544 full time horizon of 100 years and are discounted using the social rate of discount.

545

546 ***Sensitivity analysis 2: private discount rate exceeding social discount rate (S2)***

547 We now consider the case in which the private discount rate is raised to 6 per cent, while the
 548 social discount rate still being equal to 3 per cent. As the same social discount rate applies as in
 549 the reference simulations, the results for the first best scenario are exactly the same as in the
 550 reference simulation. In the competitive scenario however, the higher private discount rate
 551 results in the equilibrium price path having a steeper slope than before. This is a logical
 552 consequence of the rise in the private discount rate as, according to the Hotelling rule,
 553 competitive market equilibrium prices grow at the private market interest rate. The steeper
 554 slope means that the choke-off price level is reached more quickly than before. This implies that
 555 the time interval in which virgin sand is mined is shorter than before and equals now 43 periods
 556 versus 57 in the reference simulation. The same reasoning applies in the monopolistic scenario.
 557 The time horizon over which the sand is extracted is still longer than in the competitive scenario

558 but shorter than before and equals 73 periods versus 91 before. Note that the monopoly
 559 scenario now comes very close to the first best scenario. For the parameter values chosen in this
 560 simulation, both scenarios result in very similar extraction paths.
 561

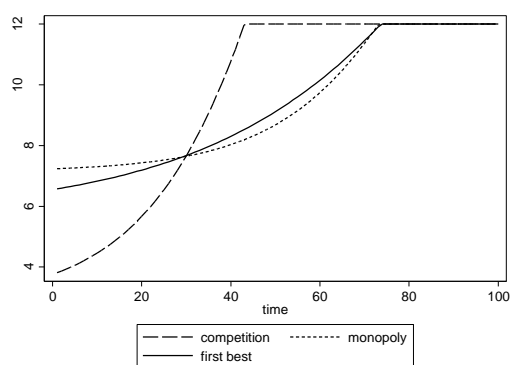


Figure 9: Consumer price evolution (scenario S2)

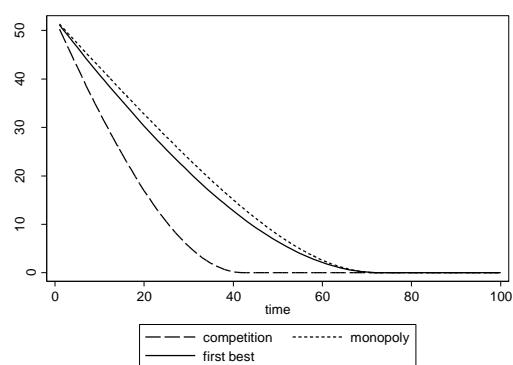


Figure 10: Evolution of remaining stock of virgin material (scenario S2)

562

563 **Table 3:** Key statistics sensitivity scenario S2, S3 and S4

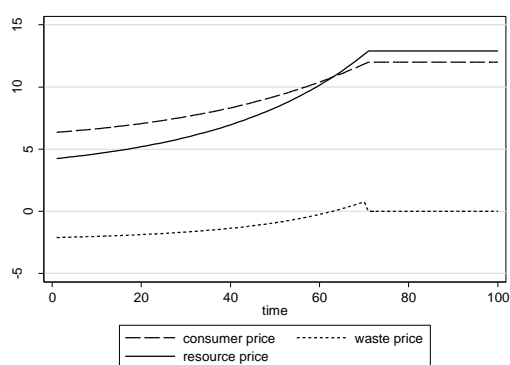
variable	Competition (S2)	Monopoly (S2)	Competition (S3)	Competition (S4)
T (periods)	43	73	70	60
$\sum q_t^p$ (10^6 ton)	52.324	52.324	52.324	52.324
$\sum q_t^r$ (10^6 ton)	13.733	22.035	20.874	21.485
$\sum q_t^s$ (10^6 ton)	0	0	0	0
$\sum q_t$ (10^6 ton)	66.057	74.359	73.198	73.809
Total discounted consumer surplus (10^6 euro)	149.454	79.392	92.585	124.869
Total discounted profits virgin material producer (10^6 euro)	93.050	154.987	65.392	122.659
Total discounted externality costs (10^6 euro)	111.629	79.972	87.317	97.992
Total discounted tax revenue (10^6 euro)	—	—	84.464	-0.244
Total discounted welfare (10^6 euro)	130.875	154.407	155.125	149.292

564 Consumer surplus, virgin material producer's profits, externality costs and welfare are calculated over the
 565 full time horizon of 100 years and are discounted using the social rate of discount.
 566

567 **Sensitivity analysis 3: introducing a levy on landfilling (S3)**

568 We now examine whether we can replicate in a competitive market setting the first-best
 569 outcome by introducing an appropriate landfill tax. Recall that the landfill tax or price for
 570 disposal of recycling residues p_t^d has an impact on recycling efforts (through first order
 571 condition (16)) and on the waste price and therefore on consumption (through first order
 572 condition (3)). After testing for several values, we present here the case of $p_t^d = 3$ euro per ton
 573 in every time period. As can be seen from comparing the last column of Table 3 with the last
 574 column of Table 1, this rate of landfill tax makes the competitive market outcome replicate
 575 closely the first best welfare maximizing outcome. A noticeable characteristic of this simulation
 576 is also that the landfill pricing causes the waste price p_t^w to be negative most of the time as
 577 illustrated by the dotted line in Figure 11 below. Hence this implies that the consumer has to
 578 pay most of the time for disposing of end of life consumption goods. This simulation illustrates
 579 the flexibility of the modelling framework as it can accommodate different real world situations
 580 on actual waste markets where sometimes waste is valuable (think of many types of scrap metal)
 581 and in other cases it is a costly burden (think of many types of hazardous waste).

582



583

584 **Figure 11: Consumer price evolution (scenario S2)**

585

586 ***Sensitivity analysis 4: a tax on virgin material extraction combined with a recycling subsidy***
587 ***(S4)***

588 The final sensitivity analysis we present is a combination of a virgin material extraction tax ($t_t^v =$
589 1.5) and a subsidy for recycling (negative tax on recycling activity $t_t^r = -1.1$). The rationale for
590 this simulation is the following. First, we have learned from previous simulations that without
591 intervention, the competitive market scenario results in too fast depletion of the virgin material
592 reserves. Taxing virgin material extraction is probably an effective way to counter this effect.
593 Secondly, stimulating recycling could prolong the time that material is used in the economy and
594 hence, it could contribute to alleviate material scarcity by boosting supply of an alternative
595 source of material. We also want to make the combination of tax and subsidy revenue neutral
596 for the government as this is politically often easier to implement than pure subsidy or tax
597 schemes. The key statistics of this simulation are presented in column S4 of Table 3 higher. As
598 can be seen, the scenario defers depletion compared to the unchecked competitive market
599 scenario ($T = 60$ instead of 57) but it fails to achieve the first-best horizon of 71 periods. A
600 similar conclusion prevails regarding social welfare. The tax-subsidy combination improves
601 marginally over the unregulated competitive market scenario but it falls short of the first-best
602 outcome. The reason why this combination of a virgin extraction tax and recycling subsidy does
603 not work well has to do with the distorting effect of the recycling subsidy. The subsidy increases
604 the waste price that consumers' receive from the recyclers and hence it lowers the consumption
605 price. Therefore, consumers are inclined to consume more compared to a simulation without
606 recycling subsidy. This simulation illustrates that the modeling framework can be used to
607 evaluate the effect of a combination of policy instruments on key variables as welfare,
608 externality costs and the distribution of welfare over the consumers and producers.

609

610 **4 Discussion of capabilities and limitations of the model**

611 Because of its generic design, the modelling framework presented in this paper can be of great
612 value to policy makers when designing and fostering sustainable practices for all sorts of non-
613 renewable resources. Input parameters can be adapted to reflect different characteristics like
614 technologies, remaining reserves, costs, environmental externalities etc. Also, appropriate
615 formulations can be used to simulate competitive or monopolistic market outcomes, and first-
616 best welfare optimisation scenarios including environmental externalities in the extraction,
617 production, recycling, consumption or waste disposal phase of the material's life cycle. This
618 flexible framework allows to (i) identify welfare optimal outcomes and (ii) investigate market
619 outcomes under different combinations of subsidy and tax instruments. In particular, policy
620 makers can use the framework to fine tune policy instrument mixes in order to steer behaviour
621 towards the social welfare optimizing levels. At the same time however, we should warn against
622 too high expectations about the accuracy of the model results for setting tax and subsidy rates
623 in the real world. As all models, our model is based on often heroic assumptions regarding
624 behaviour of agents (utility and profit maximization), market structure (perfect competition or
625 monopoly), information availability (perfect information and no uncertainty) and data sources
626 (private production cost data). For every real world application, the appropriateness of the
627 assumptions and quality of data input have to be judged carefully when interpreting the
628 simulation results.

629 Although the flexible modelling framework adds significantly to the existing literature, we are
630 well aware of its limitations, many of which offer interesting possibilities for future research. We
631 believe that the most important of these limitations are the following. First, the model could be
632 expanded to allow for different jurisdictions that are capable of setting their own policy
633 instruments, in order to maximise their domestic welfare. Such a model could be used to
634 investigate the international policy competition, perhaps leading to a "race to the bottom" in

635 externality taxes or “race to the top” in minimum recycling rates. Secondly, in the current version
636 of the model, producers of the consumption goods only choose production volumes and cannot
637 adjust quality aspects of their goods, such as longevity, material intensity and green design or
638 design for recycling. Allowing for a more realistic set of choices for producers would definitely
639 enrich the model. Thirdly, we assumed a perfectly competitive market for recyclers. Although
640 this is often the case in reality (think of small scale independent steel mills that use scrap metal
641 or aluminium remelters), it is clear that also recycling markets might be dominated by only a few
642 and strategically behaving companies. In particular, they might want to lower the price of waste
643 they buy from consumers, or to increase the price of recycled material. Relaxing the perfect
644 competition assumption in the recycling market is interesting but technically challenging
645 because of the possible interference with the monopolistic virgin material producer. Fourthly,
646 we assumed so far that virgin material producers and recyclers are independent companies each
647 maximizing their own individual profits. Other settings are conceivable in which virgin material
648 producers and recyclers are vertically integrated and maximizing joint profits. Fifthly, it would
649 be interesting to allow for more complex consumers’ behaviour including illegal waste disposal,
650 leasing instead of buying goods or to include a second-hand market of older vintage goods.
651 Sixthly, it might in some situations and regions be relevant to include in the model an upper limit
652 on the landfill capacity. If binding, that would introduce another type of scarcity in the model
653 and would lead to an increasing landfill price over time. The numerical model can easily be
654 extended to accommodate such a constraint. Finally, it could be interesting to take a closer look
655 at the effects of recycling on material quality deterioration and to allow for recycled materials
656 being only an imperfect substitute for virgin materials.

657 Many of these extensions have been studied separately in the literature using only theoretical
658 and analytical models. Incorporating these extensions in our numerical simulation modelling
659 framework will add considerable complexity to the model. We are however convinced that only

660 by using a consistent numerical simulation modelling framework, such as the one we have
661 presented in this paper, will it be possible to investigate combinations of these extensions in
662 more complicated but realistic scenarios.

663

664 **5 Conclusions**

665 Debates on supporting the transition towards a more resource-efficient and low-carbon
666 economy have focused on how to identify optimal extraction paths over time for any particular
667 non-renewable resource reserve. This paper adds to the literature by developing a generic
668 numerical optimisation model that can be used to simulate the effects that different policy
669 instruments can have within the material flow of a particular non-renewable resource. The
670 modelling framework is flexible to allow for different assumptions regarding behaviour of
671 market participants (profit maximisation in a competitive or monopolistic market setting) and
672 to be capable of comparing decentralised market-based scenarios with social welfare
673 maximising scenarios that take into account environmental externalities at various stages of the
674 material's life cycle.

675 By using a fixed initial non-renewable resource reserve, a cake-eating model was built, similar
676 to the well-known Hotelling model. Several extensions were added that, to our knowledge, had
677 never previously been combined together with such a Hotelling model. The first extension
678 relates to the inclusion of a recycling sector in which recyclers choose a recycling effort in order
679 to maximise profits. Consequently, recycling is an endogenously defined function within the
680 optimisation model. The recyclers source input for their recycling process on a waste market
681 where consumers try to dispose of end-of-life consumption products. The second extension is
682 that we allow for the possibility that a substitute material can come onto the market at a fixed
683 price. If such a substitute – such as imported material from abroad – came on the market, its
684 price would act as a choke-off price at which the switch is made from virgin to substitute

685 material. This substitute would actually constitute a third supply source, next to virgin and
686 recycled material. Throughout the developed model, the full material flow system that includes
687 these different supply sources is taken into account by imposing appropriate material balance
688 constraints. As recycling rates will never reach 100%, every unit of material will, eventually, end
689 up as recycling residue in a landfill. Thirdly, environmental externalities are considered that can
690 be linked to different stages of the material's life cycle. We distinguish between externalities
691 caused by the production of virgin and substitute material, by the recycling process, by the
692 consumption phase of the good, or by the accumulation of recycling residues in the landfill.
693 Fourthly, we introduced different policy instruments (extraction, production or consumption
694 taxes, waste taxes, etc.) that can be used to correct for different environmental externalities.
695 Fifthly, different degrees of product durability can be simulated by selecting different functional
696 relationships between past consumption and future waste generation.

697 As the various simulation examples and sensitivity analyses have shown, the results are all in
698 line with expectations based on theoretical insight and intuition. This indicates that the model
699 is able to produce meaningful results that are based on a well-founded, realistic and stable
700 methodological structure. In addition, the model is capable of quantifying effects that are very
701 hard to assess in purely analytical and theoretical models. An example is the impact on market
702 prices, recycling efforts and the date of exhaustion of virgin material reserves in the case of a
703 farsighted monopolist producer of virgin material who anticipates future recycling of the waste
704 containing the material that he or she brings to the market today. Also the model can be used
705 to assess the combined impact of different tax and subsidy instruments at different life cycle
706 stages. This is particularly interesting for policy makers as it allows them to fine tune realistic
707 packages of multiple policy instruments. For example, we have shown firstly that a constant
708 landfill tax can be used to approximate very closely the first-best welfare optimal outcome in
709 terms of externality costs and reserve exhaustion date. Secondly, we have illustrated that a

710 government revenue neutral combination of a tax on the extraction of virgin material and a
711 subsidy on recycling activity cannot easily replicate the first-best outcome. The recycling subsidy
712 distorts the waste price and gives false signals to consumers regarding the social cost of
713 consumption.

714 **Appendix A: input data simulations**

Input parameters	
a_t : intercept inverse demand function, choke-off price	12
c_t^v : marginal cost virgin production	3
c_t^s : marginal cost substitute production	50 [S1: 10]
t_t^q : tax on consumption	0
t_t^v : tax on virgin material production	0 [S4: 1.5]
t_t^r : tax on recycled material production	0 [S4: -1.1]
t_t^s : tax on substitute material production	0
p_t^d : price for disposal of recycling residues	0 [S3: 3]
S_0 : Initial resource stock at time zero (10^6 ton)	52,324
IUS_0 : Initial in use stock at time zero	0
LF_0 : Landfilled waste volume at time zero	0
ρ : private discount rate	0.03 [S2: 0.06]
$\tilde{\rho}$: social discount rate	0.03
ε^v : marginal external cost of virgin material production	0
ε^s : marginal external cost of substitute material production	0
ε^r : marginal external cost of recycled material production	0
ε^{LF} : marginal external cost of stock of landfilled material	0.1
ε^Q : marginal external cost of consumption	0
Calibrating parameters	
b_t : absolute value slope of inverse demand function	6/1,724,000
g_t : starting value marginal recycling cost function parameter	6/log(1-0.20)

715 All quantity variables and parameters (initial stocks) are in million ton. All monetary variables and
716 parameters (marginal production costs, prices, taxes, marginal external costs) are in euro per ton.
717

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